

COUNCIL CHAMBER, 7:30 P. M.

Monday, September 30, 1957

Council met in regular session. Present on roll call 6; Battin, Goering, Humiston, Perdue, Stojack and Mayor Anderson. Mr. Bratrud, Mr. Jensen and Mr. Tollefson took their seats at 7:45 P. M. Absent 0.

It was moved by Dr. Battin, seconded by Dr. Humiston that the minutes of the previous meeting be approved and the reading thereof be dispensed with. Dr. Humiston asked why the minutes were so voluminous and in such detail this time, and if this was going to be the pattern, rather than just noting Council's action as in the past. Mr. Rowlands explained that this definitely was not going to be the pattern in the future. However, they felt that these two subjects, the Port Industrial Waterway Extension and the Park Board Budget, were of such importance that the record should be almost verbatim for future reference, he added. Dr. Battin said he was glad to see these minutes recorded in full, particularly the portion pertaining to the Park Board Budget, as in the past there has been some misunderstanding about what was said. Mayor Anderson said he was responsible for this, as he had made a request of the Manager to have these particular minutes in as much detail as possible. Roll was then called on the adoption of the minutes. Ayes 6; Nays 0; Absent 3, Tollefson, Bratrud and Jensen.

PETITIONS:

x Leo and James Ceccanti, et al, for rezoning from a C-1 District to a C-2 District, property on both sides of Pacific Avenue south of South 38th Street. Referred to the City Planning Commission.

COMMUNICATIONS:

7 Jack G. Baty, Appealing from the decision of the City Planning Commission in denying the petition signed by himself and others for rezoning from an "R-3" Two-family Dwelling District to an "R-4" Multiple Family Dwelling District, property located on the S. E. and S. W. corners of North 21st and Prospect Streets.

The City Manager asked if this hearing could be held over until October 28th as there was some more information the Planning Commission wished to prepare.

Dr. Humiston stated that this type of hearing is beginning to take up a great deal of Council's time, and he suggested that the possibility be investigated to obtaining Legislative approval to hold these hearings before a Council Committee similar to the L. I. D. Committee.

Dr. Battin said if the Council didn't overrule the Planning Commission these appeals would not occur so often. Mayor Anderson said to his recollection the Planning Commission had only been overruled twice in the past five years and he did not believe this to be a bad record. It was moved by Dr. Humiston, seconded by Dr. Battin that October 28th be set as the date for the hearing on the appeal. Motion carried, Ayes 6; Nays 0; Absent 3. Bratrud, Jensen and Tollefson.

Committee on Off-Street Parking: Mayor Anderson called upon Dr. Battin, Chairman of the Committee to make a report on "Off-Street Parking". Dr. Battin referred to the report of the first meeting held on Tuesday, September 26th, copies ³⁷⁹ of which had been furnished each Council member. As set forth in the report, Dr. Battin said there are legal issues which should be resolved before any concrete action can be taken, (1) whether the City has the legal right to operate off-street parking facilities; (2) whether the City can issue revenue bonds for this purpose; (3) whether the City has the right to condemn private property in order to acquire off-street parking facility sites. At the meeting the committee passed a resolution requesting the City Council to immediately take such steps as may be necessary to obtain a ruling from the courts of the State of Washington as to whether or not a city can operate off-street parking facilities, whether a city can issue revenue bonds for such purposes and whether or not they can condemn private property for such purposes, he advised. There is a diversity of opinion among Committee members as to whether the City's legal staff, special Counsel or the staff of the Association of Washington Cities, should institute such legal proceedings, and therefore, it was thought advisable that Council determine how such a ruling should be obtained, he added. Dr. Battin said further that it is necessary to have a ruling from the Courts of the State of Washington, rather than just a legal opinion from our Attorney's Office, or from some other group of attorneys, in order that bond buyers would be interested in any bonds issued for such purposes, as they would not touch such an issue until these legal questions are cleared up. Mr. McCormick pointed out that if the City does start action to validate the bond issue, and the case is brought into Court, the taxpayers, who are appointed by the Court, would also have the right of legal Counsel, and this bill would have to be paid for by the City. He had no definite figure to submit on what the cost of such an action would be, Mr. McCormick stated. Mr. Perdue pointed out that the "Off-Street Parking" is for the benefit of a particular group of downtown business men and he felt that financial participation should be received from this group for the purpose of obtaining this information. Mr. Bratrud said he felt it should be up to the group benefited to get the answers. Dr. Battin said his committee would like to have the legal staff take the necessary steps to get the answers to the questions, before the City can do anything these matters must be legally settled. Mr. Bratrud asked who was on this committee, and Dr. Battin advised that besides Dr. Humiston, Mr. Tollefson, and himself from the Council there were representatives from the Chamber of Commerce and Retail Trade Bureau, Mr. Bratrud asked if there was any representation from the downtown Garage owners, and Dr. Battin replied that Mr. Medved from that group had been in attendance at the meeting, although he had not been officially appointed as a member. Mr. Bratrud very emphatically said he felt that the garage owners should be represented on the Committee and so should all the outlying business districts such as 38th Street, 26th and Proctor, etc., as they too were vitally concerned with this problem and what effect the "Off-Street Parking" for downtown businesses would have on their operations. These people should have representation on the Committee and should not just be allowed to appear before the Committee to make suggestions, Mr. Bratrud claimed. Dr. Battin stated that the committee is merely an exploratory one at this point, and he would take up suggestions made by Mr. Bratrud with them at the next meeting. Dr. Humiston pointed out that any committee is handicapped by not knowing the powers of the City in this regard, and suggested that possibly, if the cost is too high, the City might not want to pursue the matter any further. He agreed with Mr. Bratrud that all the various business districts in the City should be represented on the Committee. Mayor Anderson asked Dr. Battin if it would be possible for the Committee to work with the attorneys and to report the findings to the Council.

He also suggested that the various Business Clubs be advised by letter what the City is planning to do and that they be invited to present any questions or problems to the Committee and perhaps to send representatives. Mayor Anderson asked Dr. Battin if he would be able to make this report in thirty days. Dr. Battin said the Committee was having another meeting in two weeks, at which time they would consider the suggestions made at tonight's meeting, and he felt certain they would have something to report within thirty days. This was agreeable with the Council members.

RESOLUTIONS:

Resolution No. 15112: X

L I D 5296:

By JENSEN:

Fixing November 19th, 1957 as the date for hearing on L I D 5296, for installation of cast iron water mains in South K Street from South 68th Street to South 72nd Street.

Adopted on roll call September 30, 1957
Ayes 9; Nays 0; Absent 0.

Resolution No. 15113:

By JENSEN:

Fixing October 28, 1957 as date for hearing on petition to vacate East D Street from a point 181 feet north of the north line of East 60th Street to its terminus at the north line of previously vacated East 58th Street. Petition of Metropolitan Park District, et al, 9-23-57.

Adopted on roll call September 30, 1957
Ayes 9; Nays 0; Absent 0.

Resolution No. 15114:

By GOERING:

Approving settlement of the lawsuit of Abraham L. Whitham for sum of \$2,000 for damages sustained to his automobile and personal injuries as a result of a collision with the bridge barrier of the Hylebos Waterway Bridge, and directing payment out of the Sundry Injuries and Damages Fund.

Mr. Rowlands explained that this accident occurred in 1955 when the barrier dropped on Mr. Whitham's car, inflicting damages to the car and personal injuries. The Plaintiff has asked over \$25,000 in damages. Through investigation and negotiation, the Legal Department has been able to make a very fine settlement for \$2,000, in this case, Mr. Rowlands added.

Adopted on roll call September 30, 1957
Ayes 9; Nays 0; Absent 0.

Resolution No. 15115:**By BATTIN:**

Authorizing execution of a written lease to the Western Steel Casting Company of certain property near East 11th Street for \$225.00 a month for a period ending December 31, 1959.

Mr. Rowlands explained Resolutions Nos. 15115 and 15116 together, as they are related. The I. W. Johnson Company (Resolution No. 15116) manufacture large equipment for sawmills, and it is necessary for them to back large trucks into the building they now lease from the City near 11th Street. The present right of way is not large enough for them to have ingress and egress to the premises and they have indicated unless this is provided, they will leave the site and go outside the City Limits with their operation. In order to satisfy the I. W. Johnson Company, it has been agreed to allocate them 20 more feet and give them an easement over the property leased to Western Steel so they can have ingress and egress to their garage. The I. W. Johnson Company rental has been increased from \$250 to \$340.00, which is commensurate with the appraisal made by H. L. Blangy Company, authorized by Council four or five months ago for all City properties. The Western Steel Company lease is continuing at the present rental of \$225.00 per month.

Mr. Rowlands called attention to page 3 of the lease covered by Resolution No: 15115, to the Western Steel Casting Company which quotes a figure of \$1800.00 for removing a small building and erecting a rest room on the premises. He felt this figure was fantastic, and today they made some other calls and checked with the Public Works Department, and they now feel this figure should be \$800.00 instead of \$1800.00. The I. W. Johnson Company is happy with the solution of the problem, Mr. Rowlands stated. The City and the lessee are going to share equally the expense amounting to \$4,000 to put the I. W. Johnson building in good shape, Mr. Rowlands added.

It was moved by Dr. Humiston, seconded by Dr. Battin that \$1800 on page 3 of the lease covered by Resolution No. 15115 be changed to \$800.00. Motion carried on roll call. Ayes 9; Nays 0; Absent 0. Roll was then called on the Resolution, as amended, resulting as follows:

Adopted on roll call September 30, 1957
Ayes 9; Nays 0; Absent 0.

Resolution No. 15116:**By ANDERSON:**

Authorizing execution of a written lease to I. W. Johnson Company of certain property near East 11th Street at \$340.00 per month, for a period ending October 31, 1962.

Adopted on roll call September 30, 1957
Ayes 9; Nays 0; Absent 0.

Resolution No. 15117:**By BRATRUD:**

Authorizing the execution and delivery to the State of Washington for the

sum of \$150.00 a quit claim deed to a piece of land on which the Light Division had an easement for an anchor guy on Highway 99.

Adopted on roll call September 30, 1957

Ayes 9; Nays 0; Absent 0.

Resolution No. 15118:

By TOLLEFSON:

Authorizing the execution and delivery of a written agreement between the City of Tacoma and Pierce County for the occupancy and use of the County-City Building.

Mr. Rowlands said the only change was that the Law Enforcement Building has been taken into consideration. Dr. Humiston asked if the formulas were unchanged and this was merely bringing the lease up to date. Mr. McCormick advised that was correct.

Adopted on roll call September 30, 1957

Ayes 9; Nays 0; Absent 0.

Mr. Rowlands in this conjunction called attention to MC-149 - July 18, 1957, on the subject of "Minor changes in plans for County-City Building". These changes will involve an increase in the cost of from \$18,000 to \$20,000. It is the intent that the costs for changes pertaining to areas occupied by the City will be underwritten by the City, and any changes of the joint use areas will be shared jointly with the County and any changes on facilities used solely by the County will be strictly County expenses.

He advised there were a few changes and asked the Council if these changes should be handled by a memo, or would they like to adopt them more or less formally by motion or in the form of a resolution. Dr. Humiston said he felt these changes should come to Council in the form of a Resolution. The Council approved this procedure.

Resolution No. 15119:

By HUMISTON:

Outlining the City's Policy regarding participation in Local Improvement Districts for streets, sidewalks, alleys and sanitary sewers.

Dr. Humiston said he was all for the general principle and the different items listed in the resolution, instead of just street paving, as in the past. Those who have served on the L I D Committee have become well aware of the two reasons for L I D Participation (1) to cut the cost of the property owners and (2) to make the cost to property owners something which can be predicated and designed, and this has a tremendous amount of weight. From his own personal experience on these committees, he knows they have had more problems over the unpredictability of the contractors' bids than they have had over the actual total cost, he stated. "Some place there is a break even point where we balance these two things up against each other, where actually if we participate to too large an extent with the amount of money we have available we will end up by curtailing the L I D program rather than assisting it." He believes a great deal of weight should be given to the matter of making the ex-

case predictable, as being extremely important to the property owners, and he would be much inclined to decrease the amount of City participation for street paving but still maintain this important matter of knowing in advance what the bill is going to be, he stated. He is also concerned about Council taking the position of actually favoring concrete paving over asphalt, as he does not know whether that is sound for the reason he does not know enough about it himself to take that position. The brief that was distributed from the Public Works Department has intimated that long range cost of maintenance is less on concrete. He thinks that having the streets paved is the important point. Under the \$7.00 per front foot, the City participation in concrete pavement amounts to 40.8% of the total cost and at \$6.00 the City participation would amount to 29.1%. He suggested that the Council raise the rates to be paid by the property owners, so the City participation will drop and the amount of money the City has available will spread farther, and still preserve the point that the people will know what it is going to cost them. He suggested that the City raise the charge to the property owner for asphalt pavement to \$7.50 a foot and for Portland Concrete to \$8.00 or \$8.50 a foot.

Mr. Bratrud asked what the reason was for the big raise, as last year property owners paid \$5.00 or \$6.00 a front foot and now Dr. Humiston suggests raising it to \$7.50.

Dr. Humiston said that with this raise in price, the width of the street would be increased to 32 feet. This suggested amount is the amount property owners pay, and it must be kept in mind that the City Participation Fund ran out last year and it is not going to be large this year. When the fund ran out, that L I D participation program came to a stop and he believes the City should cut down its participation where it will not impede the program, Dr. Humiston stated.

Mr. Perdue said if, on the other hand, you make the property owners' cost too high you will impede the program on that account. Dr. Humiston agreed that was true, and said that is why he did not put it in the form of an amendment. "There are two or three factors that do not correlate. It becomes a matter of judgment as how far we can go in one direction in the way of making a dollar contribution." Also just how much value to each of us as individuals serving on the L I D Committee, is the importance to the average property owner of being able to predict the expenses." He believes it is a bigger item than the actual cost, Dr. Humiston said. He would like the City to take the amount of money it can afford and spread it over as many projects as possible at a rate they are willing to go for on L I D's. Last year we had the City's participation set so high that we couldn't take care of all the corners, and if we are going to take care of them all, we are going to have to cut down the City's participation. The cost of everything else has gone up but this has been stable for three years, Dr. Humiston pointed out.

Mr. Bratrud remarked that it seems to him that most all the L I D's have gone through as asphalt instead of concrete at a ratio of two to one in favor of asphalt.

Dr. Battin observed that there have been very few L I D's that have proposed concrete and that nearly all have been asphalt paving. The cost to the City has been 20% for asphalt paving and 40% for concrete paving. The asphalt paving costs the property owner \$1.00 per foot less than concrete and that was the factor which made people decide on asphalt. Price consideration is their reason, which seems to indicate that price is an important item and it might be a point to keep in mind.

Mr. Rowlands said that the amounts set aside for resurfacing 12th Street with concrete paving is \$152,000 which is considerably more than last year. The remarks made by Dr. Battin regarding the \$1.00 difference are borne out by the Public Works Department between asphalt and Portland concrete cement. They are thinking in terms of good service that the \$1.00 differential does mean a lot to them. Whatever the difference \$6.50 or \$7.50, they want pavement. For the average property owner the black top is very satisfactory. That gives you some idea of the part of the amount involved. He thinks it is very important that the Council determine its policy so the Public will understand what they have in mind. Petitions are being requested weekly and they are suggesting a cut off date possibly by December 1, 1957, which will give anyone circulating a petition a couple of months to get it filed. We are convinced that we will be able to get a lot more work with the money we have available if the Public Works Engineering Department can get their specifications prepared and take bids in January or February, Mr. Rowlands stated, as that is why the City saved money this year.

Dr. Humiston said he felt that any commitments the Council has made to date should be lived up to on the basis of the figures the City has been operating on up until now. He asked what amount was in the budget for 1958 for L I D participation and Mr.

Rowlands replied that the amount set up was \$152,000. Dr. Humiston said they had held over from 1957 local improvement districts that either have gone through or are relatively certain to go through, and asked how much of this money would be absorbed by these. Mr. Rowlands advised that the Public Works Department gave him a figure of \$56,000 or \$60,000, which were scheduled to be heard, and there are also several other projects which have already been heard and are waiting for funds to become available, or roughly, \$100,000. Dr. Humiston said that leaves approximately \$50,000 for new projects in 1958, if they stand by this \$152,000. It is with this in mind he is making this recommendation for future L. I. D's, just because we haven't got the money, that we increase the charge to property owners to match our funds.

Mr. Perdue said we have contracted for most of the 1958 money already and that isn't bad either. He understands that if they had a cut off date, the planning could be done ahead and the bids could be called for maybe in January and February and we would get much better prices on the jobs, which would mean more participation for the City and more work to come. Mr. Rowlands replied that was exactly right and unless we have some emergencies, Council could very well say the cut off date for all work in the ensuing year would be in November and December, which is quite common in many cities. Mr. Rowlands said the way he sees it the Council could act on as many petitions as they have funds for, whether it is a sewer, street, or drains.

Dr. Humiston then moved to amend the Resolution--Under 1--Portland Cement Concrete Paving, by changing \$7.50 to \$8.50 per front foot. Motion seconded by Mr. Tollefson.

Mr. Bratrud said he was in favor of amending this Resolution but was not in favor of Dr. Humiston's motion. If \$1.50 is added this makes it a 21% increase in round figures, 50¢ might be a little low, but if we add only \$1.00 to it, this still will be a 14% increase over what we had in the last few years, Mr. Bratrud stated. He said he thought a 14% increase is a jump the property owners might have some objection to, but not too much, but increase the rates from \$7.00 to \$8.50 or 21%; he thought was a little bit too much.

Dr. Humiston said he would, with the consent of his second, withdraw his motion, if Mr. Bratrud wanted to make one increasing it to \$8.00. Mr. Tollefson gave his consent to the withdrawal of the motion.

Mr. Bratrud moved that the Portland Cement Concrete paving be changed to \$8.00. Motion seconded by Dr. Humiston, and carried on roll call: Ayes 9; Nays 0; Absent 0.

Dr. Humiston moved under Item 2 - Asphaltic Cement Concrete paving, that the rate of \$6.50 per front foot be changed to \$7.00. Motion seconded by Mr. Jensen.

Mr. Tollefson asked what the difference would be percentage wise, as he wondered if they should ask for such a big percentage for concrete and a less percentage for asphalt or whether they would rather have it the way it was. Mr. Rowlands said it would be 35% on one and 20% on the other. Mr. Tollefson said he would be in favor of leaving the figure as it is.

Roll was then called on the motion, resulting as follows: Ayes 4; Bratrud, Humiston, Perdue, Anderson. Nays 5; Battin, Goering, Jensen, Stojack, Tollefson. Motion declared lost on roll call.

It was moved by Dr. Humiston, seconded by Dr. Battin, to adopt the resolution as amended.

Adopted on roll call September 30, 1957.

Ayes 9; Nays 0; Absent 0.

NEW BUSINESS:

The meeting with members of the Tacoma Library Board on the preliminary budget of the Library, which was scheduled for 8:30 P. M., was taken up at this time.

Dr. Giandrone, Chairman of the Library Board, said he felt that the Board has presented a very conservative budget, which shows an increase amounting to approximately 5%. He said Mr. Ibbotson had prepared the preliminary budget in the amount of \$495,720, which is an increase over last year of approximately \$26,000.

Mr. Tollefson asked what percentage the City's income had increased this year over last, and Mr. Rowlands replied that it had increased approximately 2 or 2½%.

Mr. Rowlands asked Mr. Ibbotson if the figure of \$495,000 includes adjustments for personnel increases, and Mr. Ibbotson answered in the affirmative.

Mr. Rowlands said in the City's Preliminary Budget they were not able to make all of their adjustments, whereas this is the final budget as far as the Library is concerned.

Mr. Ibbotson said: "The additional amount requested from the General Fund tax sources is \$21,000. Last year our budget was \$432,804, and this year we are requesting \$453,834, according to our preliminary estimate. So the \$26,000 includes the amount of additional income revenues, such as fees for non-resident borrowers, and the fines and other collections such as telephone and newspapers, etc., plus the unexpended balance from the current year, which is anticipated to be approximately \$17,286."

Dr. Humiston said: "At the beginning of the year in any Department there are certain salary saving items which revert to the General Fund at the end of the year, and the Department Budget, if properly operated, should spend quite all of its budget. When the budgets are being prepared, we should compare the budget from the previous year with the budget this year and see that we do not set up a budget for next year that is in some agreed percentage larger than last year, and then add to it the unexpended balance. That happens to be a resource that we have to pay the bills, which is saved to be added to the budget for next year. That applies to all departments."

Mr. William LeVeque, member of the Library Board, said: "I wish to point out in answer to Dr. Humiston's question. The Library Budget isn't drawn according to that plan, and the unexpended sum hasn't been added to last year's budget to arrive at this figure. The increase in the budget is about 5 1/2%, which is reflected almost entirely in salary increases. Mr. Ibbotson and his staff have presented figures to the Library Board on the salary scale that most libraries should meet, to be on the same level as comparable libraries. I have pointed out to the Council before that there has been a continuing shortage of capable librarians and we haven't had enough people to fill positions. Our Librarian thinks that this new salary scale is very important so it will better enable him to go out on the market and meet the challenge of other libraries who are trying to get trained personnel. The amount in our budget increase over last year is reflected in the increased salary scale, and is still a very modest increase. I believe the Council is familiar with the change in the Library rules for 1958, which now entitle the people who work in Tacoma and own property in Tacoma and who attend school in the City the free use of the Library. We no longer will have the contract with the County, as we were unable to re-negotiate it at \$15,000, which we thought was a fair figure instead of \$5,000 they are now paying. The County just didn't have that money, and thus we don't have that contract. The Library Board has amended the rules beginning January of 1958, and basically they provide that only residents of the City of Tacoma can use the Tacoma Public Library and its branches free of charge. All others, even though they work in Tacoma, go to school here or own property in the City, but live outside, will have to pay \$2.00 a year for a library. We have estimated this revenue at \$6,000 for next year."

Mr. Perdue said: "Because of this \$2.00 charge some people, who will not pay this amount, will not take the books from our Library system. This will cut down on the actual cost of the operation to some extent. This might happen more at the Central Library than it would perhaps at the Fern Hill Branch."

Mr. Ibbotson said: "The cost of operation is not very quickly effected by such action. We have found that during the last 18 months the registration of readers and borrowers and people doing reference work from within the City Limits has increased, whereas the County registration has declined during this particular period. This is the only way we have of measuring what will happen during the following year. It is on this basis that we estimate that our use next year will probably increase in spite of this change in County arrangements."

Mr. Perdue asked why has the use decreased already when they do not have to pay the \$2.00 yet. Mr. Ibbotson replied: "No, but that is just the way it is at the present time."

Mayor Anderson said: "As far as study and reference within the Library, anybody that wants to, within the County or City, can go in there and use the Library." Mr. Ibbotson said "This is true. The main object of the Library is to get books for people for information. There is one exception, and that is, that children attending

schools within the City Limits of Tacoma, and these are some who come from outside, will naturally have the use of the Library, the same as children residing within the City. Fort Lewis and other army personnel have all been allowed the use of the Library."

Dr. Humiston asked if the City Manager and Personnel Department have checked the comparative figures of salaries from their various sources as far as the Library is concerned. Mr. Rowlands replied: "We went over them briefly a few months ago when Mr. Ibbotson submitted them to the City Manager's Office. The Library personnel was not a part of the "P. A. S." Survey. I believe that the last couple of years the Library Staff and the members of the Board have made their own survey. The Personnel Department has not made the survey for them, neither has our Personnel Department verified this information. Mr. Ibbotson have you checked this information with the Personnel Department?" Mr. Ibbotson replied that they had checked it last year.

Dr. Claudrone advised that he had checked the salaries paid Librarians in the schools with the salaries paid at the Public Library and found that even with this small increase they will have difficulty in securing Librarians.

Mr. Rowlands advised that salaries of Custodians, Clerks and Maintenance men at the Library were checked very carefully last year and were found to be pretty much in line.

Mr. LeVeque advised the average change is approximately \$11.00 per month for the first ranges from one increment step to the next grade for Clerks, Custodians and Librarians.

Dr. Battin asked: "What is used for comparison purposes in setting the wage for Librarian? We use a very large number of organizations with comparable positions rather than taking one, or two or three, and I am curious as to how you arrived at that result." Mr. Ibbotson said that there are 31 accredited libraries in the Nation and all of them were solicited to ascertain what pay their Junior Librarians are receiving.

Dr. Humiston asked if this is actually what they are being paid. Mr. Ibbotson replied that they are actually working at and receiving this pay. This study was actually made in 1956 for the current year of 1957, and was based on 1955 records, he added.

Dr. Humiston asked Mr. Ibbotson if the Library met this survey average for 1957. Mr. Ibbotson replied that the survey showed that the beginning scale averaged approximately \$325.00 and they used that as a basic figure for their Junior Librarian. Dr. Humiston said: "But you didn't meet the survey data as of a year ago." Mr. Ibbotson replied that they met the average. Dr. Humiston then asked what figure Mr. Ibbotson is proposing, and he replied \$335.00.

Dr. Humiston asked: "Out of approximately \$26,000 how much is for salaries and how much for increase in other items?" Mr. Ibbotson replied that \$17,423 is for salaries and adjustments on the new scale plus the normal increments. Dr. Humiston then said the other \$9,000 is for other items in the budget. Mr. Ibbotson replied: "No. There is another \$6,836 allowed for additional time for 1.7 employees for certain custodial assistance in the various Branches and the other increase of \$3,520 is for books and periodicals."

Mr. Bratrud asked what the surplus the Library had left was intended for. Mr. Ibbotson said that it was not "Earmarked" but is merely the amount that will be unexpended for the first six months of operation.

Mr. Tollefson asked if the School Board should not contribute to the cost of maintaining the Library, since school children use the facilities to a great extent.

Dr. Claudrone said: "I do not believe it is customary for School Districts to pay part of the costs of Public Libraries. The School District has a library system of its own, and I know of no School District in the State of Washington who makes a contribution to the Libraries."

Dr. Battin called attention to page 145 of the Budget, pertaining to the Library under Salaries and Wages, Jr. Clerk Grade 1. He said that if he read it correctly, there is to be one less employee in 1958, yet there is an increase of \$7,000 budgeted for that category. Mr. Ibbotson explained that there is one less Jr. Clerk and a mistake had been made in copying from last year's budget, as this should actually be 13.9 instead of 15.9.

Dr. Humiston said: "I would like to make a statement as to how to arrive at the Library Budget. There isn't too much difference in the manner in which we handled the Park Board Budget and the way to handle this one. It is either one or two things. Either the City Council assumes the responsibility of this budget or sets up some kind of a formula for furnishing Library Board the total funds and then they use their own judgment on the total number of books to buy, people to hire and salary scale to set. I do think this. We can make an assumption that last year they received a certain percentage of the gross income from the General Fund of the City, which gross income was predicted to go up for the year 1958. Now, we are faced with the problems in all departments such as the Library Board is facing, and my own feeling is that their own budget, unless they can show that their situation is different, should be increased over last year in the amount that our gross income is increased. Here we are making substantial cuts in other Departments, not only percentage wise but also dollar wise, and I had great difficulty feeling the amount of our money, which is turned over to the Library, should be increased this year, over what it was last year."

Mr. Tollefson said: "I agree with Dr. Humiston with one exception, and that is there should be some fundamental change in the calculation for the percentage which would go to the Library and the percentage of the General Fund which should go to the Park Board. We could probably take care of the deficit."

Dr. Battin said: "I agree with the general idea of the approach but I object to using the percentage of the gross income as a basis because it is not comparable to the plan that was considered with the Park Board. The plan there was that a particular type and kind of income is used as a base. The gross income is an entirely different type of figure and there are too many elements entered into it. I object to that as the basic figure to approach this from. I will go along with the general plan but not with this one."

Mayor Anderson asked Council's pleasure in accepting the Library Preliminary Budget in the approximate amount of \$495,720 for the year 1958

It was moved by Mr. Jensen that the Preliminary Budget of the Library Board be accepted. Motion seconded by Mr. Stojack. Motion carried unanimously.

Mr. Mocerri, the most recently appointed member of the Library Board, said: "This is my first opportunity to study the budget, but from a casual observation it seems to me that the increase in this budget, which is 2.6% is reflected entirely in the projected costs of Library materials, which is beyond the control of the Board. The question is the increase of salaries and wages, and, although I am not too familiar with that either, it appears that the Library is having some difficulty keeping personnel and actually filling vacancies for the proper operation of Library facilities. The increase in salaries and wages submitted seems to be a necessity."

Mayor Anderson said: "We have in the budget \$495,720 and if we have sufficient funds, the chances are this amount will be left there, but if we find there is not sufficient funds, you will have to suffer along with the many other departments."

Mayor Anderson thanked Dr. Claudrone, the other members of the Library Board, Mr. Ibbotson and the Library Staff for appearing tonight and conveying their problems to the Council. He stated that the Council recognizes their problems and they can rest assured the Council will do all it can to help them balance their budget.

Order of business reverted to

FIRST READING OF ORDINANCES:

Ordinance No. 15948:

Abolishing the Municipal Shops Revolving Fund; transferring all moneys in said fund to the Equipment Rental Fund; and repealing Ordinance No. 15476.

Mr. Rowlands advised that he would like to have action deferred on this ordinance. In fact it would be best to entirely eliminate it, as another change is necessary to make this properly legal, Mr. Rowlands added. Dr. Humiston asked Dr. Battin if he wished to withdraw the Ordinance as long as he had introduced it, and Dr. Battin requested that the ordinance be withdrawn.

Ordinance No. 15949:

Repealing Ordinance No. 15662 - An ordinance authorizing the execution and delivery of an agreement between the City of Tacoma and the County of Pierce, providing for the location, ownership, etc of County-City Building. Read by title and placed in order of final reading.

Ordinance No. 15950:

Relating to water rates inside and outside the City; and amending certain sections of the Official Code. (raising Water rates). Read by title.

Mayor Anderson asked Mr. Barline, Director of Utilities, to explain the changes in rates. Mr. Barline submitted to the Council a copy of a report entitled: "1957 Water Rate Study" prepared by J.A. Kuehl, Superintendent of the Water Division. Mr. Barline advised that this Ordinance changes the rates for Water customers both inside and outside the City Limits and has the effect of a 23.8% increase in all revenue, which will bring in about \$386,000 additional each year to the Water Division. The first page of the report gives a breakdown of the revenues, together with the bonded indebtedness extended to the year 1962. In this report you can follow the amount available for capital expenditures, which hit a low of \$19,000 in 1953, went back up to \$246,931 in 1954. We anticipate \$122,000 in this category this year, going up to \$483,000 and holding close to \$500,000 from then on. In the normal operation of the Water Department they must have planned investments, including the annual expense for Capital Expenditures, which covers all new extensions, L I D participation and general operation of the plant, and also a few large expenditures that come along from time to time, which amount is a very substantial sum, such as the costs of building McMillan and Portland Avenue Reservoirs, Mr. Barline advised. They anticipate, aside from the unusual and large expenditures, that about \$500,000 a year is required for the normal or small recurring capital expenditures, and this increased revenue will cover this. He hoped that the approximately \$350,000 a year which they are paying for bond redemption in five years will be sufficient to take care of what they may be called upon to pay off in the way of large expenditures, Mr. Barline added. He reviewed for Council's information the changes in rates by quoting from Mr. Kuehl's report, Mr. Barline advised that the minimum rates for customers outside the City Limits as compared to \$1.50 for those inside, and the base rates, also are higher for outside customers. They now receive a total revenue of approximately \$60,000 a year from outside users, which is approximately 3% of the total revenue.

Mr. Bratrud asked if there are many of the water users who have contracts that will not be affected by this raise in rates. Mr. Barline replied that there were only two, the St. Regis Paper Company and the City of Tacoma.

Mrs. Goering asked Mr. Barline if, in arriving at the amount available for capital expenditures starting with 1958, he had endeavored to foresee and project in the future the rising cost of materials and increase of wages for employees. Mr. Barline advised that this amount had been set up on the basis of present costs. Mrs. Goering observed that this amount undoubtedly will not be the amount needed for capital expenditures. Mr. Barline replied that, in view of so many conflicting economic reports and the way the stock market and everything else is going, they did not know what was going to happen, and they felt the only way to set it up is on the basis of the present rates.

Mr. Tollefson asked Mr. Barline if he had any figures that would project the available funds for capital expenditures based upon the reasonable increases that have taken place since 1951 in salaries and wages and costs of materials. Mr. Barline replied they did not do it on that basis, but it is quite simple to do if you figure on M. & O., which is made up almost entirely of materials and salaries and wages.

Mr. Tollefson said that before the next meeting of the Council he would like to have a report showing what portion of the M. & O. charges from 1951 to and including 1957, were for salaries and wages and for materials, and also the average percentage wage increase that has taken place since World War II.

Mayor Anderson asked Mr. Barline to compile these figures and submit them to Mr. Rowlands for distribution with the Council Agenda this Friday.

Mr. Perdue questioned the proposed rate structure based upon the size of meters, for the reason that in some areas of the City residents are compelled to put in larger meters in order to get any water pressure. Mr. Barline replied that to his knowledge there is only one area in the City where the pressure is bad and the department hopes to take care of the situation soon.

The ordinance was then placed in order of final reading.

FINAL READING OF ORDINANCES:

Ordinance No. 15947:

Authorizing the repair and reconstruction of storm drains on South 13th Street between Broadway and Market and on South Park Avenue near South 38th; appropriating the sum of \$18,000.00, from the General Fund for payment of said repair and reconstruction; and declaring a public emergency making necessary the appropriation.

Mr. Rowlands called Council's attention to the typographical error, which was pointed out at last week's meeting, whereby the appropriation was given as \$18,000 instead of \$13,000 and he advised that this requires a motion to amend. It was moved by Dr. Humiston, seconded by Dr. Battin to change \$18,000 to \$13,000 in the title of the ordinance and in Section 1. Motion carried unanimously on roll call. The ordinance was then passed as amended.

Roll call: Ayes 9; Nays 0; Absent 0.

UNFINISHED BUSINESS:

This being the date to which Council continued the hearing on the appeal ³⁷⁴ ⁴⁸⁸ of Zellerbach Paper Company (6-24-57) in reference to a deficiency in their business tax, the matter was brought up for consideration at this time. The Clerk reported she had received a communication from the Zellerbach Paper Company this morning, requesting that the hearing be indefinitely postponed until such time as the Corporation Counsel of Seattle advises them of Seattle's position with respect to its taxing power. Attorney Robert Hamilton advised that he had received a telephone call from a representative of the Company on Friday asking for a continuance. The Company has a similar ruling being litigated in Seattle and an appeal is pending before the Council, Mr. Hamilton advised. They have asked Seattle not to collect a tax for their Tacoma business, and if the request is granted, they will not prosecute the appeal in Tacoma, he added and as far as his office is concerned it makes no difference if the appeal is continued as this is entirely up to the City Council. The continuance of the hearing on the appeal was discussed and Mr. McCormick advised that the hearing should be continued to a definite date rather than indefinitely. It was then moved by Mr. Tollefson, seconded by Dr. Humiston that the hearing be continued to December 9th, 1957. Motion carried unanimously.

Mr. Rowlands called attention to the report received by Council members, on the several questions asked at the meeting of September 9th concerning "Air Pollution." Mr. Rowlands pointed out that the attorney investigating the problem advises that the City definitely has no jurisdiction over a nuisance created by smoke or other type of emission unless the source is within the City Limits, but we do have the right legally to enter into agreements with adjoining communities if we so desire. He further said he thought the Council might also like to know that the City has applied for assistance from the United States Public Health Service and are hopeful of having a project started out here with funds amounting to approximately \$18,000 to be provided by the Federal Government. The State Director of Health and other officials of the

State Health Department have recommended the Tacoma program, and he hopes to get assistance to see what can be done. This is principally a matter of education, Mr. Rowlands advised. Mr. Rowlands stated that the City's Air Pollution Officer has been meeting occasionally with the groups interested in this matter, and they are familiar with the project and seem to be pleased that some attempt has been made to solve this problem.

*

COMMENTS BY THE CITY MANAGER:

Mr. Rowlands asked if the Council had any particular opinion on the Public Service Commission hearing which is scheduled for October 7, 1957 on the rate increases requested by the Pacific Telephone and Telegraph Company. Mayor Anderson asked Mr. McCormick what procedure had been followed in the past on these hearings. Mr. McCormick advised that according to the records, the Council has always had a representative appear at the hearings. It was moved by Dr. Humiston seconded by Dr. Battin that Mr. McCormick be authorized to attend these hearings to represent the City of Tacoma. Motion carried on roll call: Ayes 9; Nays 0; Absent 0.

Upon motion, duly seconded and carried, Council adjourned at 10:30 P. M.



President of City Council

Attest:



City Clerk

* ITEMS RECEIVED FOR FILING IN THE OFFICE OF THE CITY CLERK:

- (1) Tacoma Transit System - report for August 1957 and 1956 and for 8 months of 1957.
- (2) Water Division, Department of Public Utilities, report for August, 1957.